

COMMISSIONERS RECORD 52
FRANKLIN COUNTY
Commissioners' Proceedings for September 24, 2014

This document is a summarized version of the Board of Commissioners proceedings. The minutes are paraphrased, not verbatim. Access to an electronic audio recording of the meeting is available upon request.

The Honorable Board of Franklin County Commissioners met on the above date. Present for the meeting were Robert E. Koch, Chairman; Brad Peck, Chair Pro Tem; and Rick Miller, Member; Fred Bowen, County Administrator; and Mary Withers, Clerk to the Board. Meeting convened at 9:00 am with the Pledge of Allegiance.

PLANNING AND BUILDING DEPARTMENT

Planning and Building Director Jerrod MacPherson met with the Board.

Public Meeting, CUP 2014-04: Conditional Use Permit (CUP) application to operate a construction company office and farm office in a new office building. The new structure will be used for the dual operation of a farm office for Detrick Farms, LLC and an office for D9 Contractors, Inc. in the Agricultural Production 20 (AP-20) Zoning District.

Public Meeting convened at 9:00 am. Present: Commissioners Koch, Peck and Miller; County Administrator Fred Bowen; Planning and Building Director Jerrod MacPherson; Assistant Director Greg Wendt; and Clerk to the Board Mary Withers. Present in audience: Linda Robb, Jed Crowther, Sterling Joyner, Tri-City Herald Reporter Geoff Folsom, Jennifer Wagner, Ben Floyd and Mike Detrick, Sr..

Mr. Wendt reviewed the information on the Agenda Summary Report (Exhibit 1).

Mr. Koch offered the audience an opportunity to comment. There was no response.

Motion – Mr. Peck: I move to approve as presented. Second by Mr. Miller. 3:0 vote in favor. Resolution 2014-395 was approved.

Public Workshop/Public Meeting to discuss Franklin County Shoreline Master Program Update and Esquatzel Coulee Shoreline Jurisdiction (9:09 am)

Planning and Building Director Jerrod MacPherson, Assistant Director Greg Wendt and Ben Floyd from Anchor QEA met with the Board.

COMMISSIONERS RECORD 52
FRANKLIN COUNTY
Commissioners' Proceedings for September 24, 2014

Public Workshop/Public Meeting convened at 9:10 am. Present in audience: Linda Robb, Jed Crowther, Sterling Joyner, Geoff Folsom, Jennifer Wagner, Matt Beaton and AnaMaria Diaz Martinez.

The Agenda Summary Report was reviewed (Exhibit 2). Mr. Floyd gave an update on the work being done regarding the Shoreline Master Program, particularly related to the Esquatzel Coulee.

WSU EXTENSION (9:43 am)

WSU Extension Agent AnaMaria Diaz Martinez met with the Board. Present in audience: Linda Robb, Jed Crowther, Sterling Joyner, Geoff Folsom, and Jennifer Wagner. Update on WSU Extension activities in Benton and Franklin Counties regarding Youth, Family & Community Engagement

Ms. Martinez told the Board about grants that have been awarded totaling nearly \$48,000. Grantors include ConAgra and the National 4-H Council. Other grant proposals have been written with responses expected in late February.

She also told the Board about several programs including the Strengthening Families program, a project regarding childhood obesity, and the literacy program called CONEVYT that involves the Mexican Consulate. The literacy program was initially started using a Bill and Melinda Gates Foundation grant.

HUMAN SERVICES (HS) (9:58 am)

HS Administrator Linda Robb met with the Board. Present in audience: Geoff Folsom, Jennifer Wagner, Dave Beach, Matt Beaton and Robin Stanco.

Grant Agreement for Columbia Basin Veterans Coalition's two transitional Living Facilities

Ms. Robb asked for Board approval of a grant agreement for either \$14,260 or \$8556. After discussion, the Board decided to approve the grant of \$14,260.

Motion – Mr. Miller moved for approval of \$14,260. Second by Mr. Peck. 3:0 vote in favor. Resolution 2014-396 was approved.

OFFICE BUSINESS

Vouchers

COMMISSIONERS RECORD 52
FRANKLIN COUNTY
Commissioners' Proceedings for September 24, 2014

Motion – Mr. Miller: I move that we approve the vouchers audited and certified by the auditing office, signed by Matt Beaton, Margaret Mathia and Fred Bowen. The bottom line is \$797,007.74. Second by Mr. Peck. 3:0 vote in favor. (Exhibit 3)

<u>Fund Expenditures</u>	<u>Warrants</u>	<u>Amount Issued</u>	
Excise Tax:			
Current Expense		\$ 550.25	
Treasurer O&M		1.98	
Trial Court Improvement Fund		30.10	
E911/State Contract/Capital		22.83	
County Roads		5,590.00	
.3% Criminal Justice Const Fnd		150.89	
TRAC Operations Fund	July reversal; received reseller permit	(259.38)	
FC RV Facility		4.82	\$6,091.49
TRAC Operations	103515 103548	\$ 47,960.66	
RC RV Facility	103549 103553	4,485.92	
Landfill Closure Trust	103554 -	5,241.47	
Current Expense	103555 103568	357,902.02	
Treasurers O&M	103569 -	1,785.00	
Trial Court Improvement	103570 -	350.00	
Jail Commissary	103571 103572	1,049.62	
.3% Criminal Justice Construction	103573 103574	107.68	
Current Expense	103642 103679	39,786.19	
.3% Criminal Justice Construction	103680 -	58.49	
Current Expense	103681 103710	119,587.21	
Current Expense	103731 103738	1,685.51	
County Roads	103739 103757	156,715.73	
Solid Waste	103758 103759	519.30	
Motor Vehicles	103760 103767	2,632.36	
Current Expense	103768 103789	38,553.46	
Election Equip Revolving	103790 103792	123.95	
Veteran's Assistance	103793 103795	1,938.68	
Ending Homelessness	103796 103802	5,433.00	
Grand Total:		\$792,007.74	

Recessed at 10:21 am.

Reconvened at 10:28 am.

COMMISSIONERS RECORD 52
FRANKLIN COUNTY
Commissioners' Proceedings for September 24, 2014

Consent Agenda

Motion – Mr. Chairman, I move for approval of consent agenda as presented. Second by Mr. Miller. 3:0 vote in favor.

1. Approval of Resolution 2014-397, Public Works Contract Addendum between Franklin County and ThyssenKrupp Elevator for maintenance service for Franklin County Courthouse, Public Safety Building, Justice Center, Corrections, and Museum, effective September 1, 2014
2. Approval of Resolution 2014-398, Fee for Services Contract between Benton/Franklin Counties Juvenile Justice Center and Pasco School District No. 1
3. Approval of Resolution 2014-399, to approve signing Agreement 14/15-DD-ARC-00 between the Benton and Franklin Counties Department of Human Services and ARC of the Tri-Cities
4. Approval of Resolution 2014-400, to approve signing Agreement 14/15-DD-GW-00 between the Benton and Franklin Counties Department of Human Services and Goodwill Industries of the Columbia, Inc.
5. Approval of Resolution 2014-401, to approve Benjamin Ellison for a three-year term on the Benton-Franklin Workforce Development Council Board of Directors
6. Approval of Resolution 2014-402, approving Agreement between Franklin County and Employment Screening Services to conduct background checks for employment purposes
7. Signing Award Letter to Great Floors, LLC for TRAC carpet and adhesive. (Exhibit 4)
8. Signing Award Letter to Sage Architectural, LLC for exterior window painting restoration of the Courthouse beginning October 1, 2014. (Exhibit 5)

COUNTY ADMINISTRATOR (10:28 am)

County Administrator Fred Bowen met with the Board.

TRAC RFP for Internal Controls and Recommendation Services

Auditor Matt Beaton, Robin Stanco and TRAC Advisory Board Chairman Dave Beach also met with the Board. Present in audience: Tim Anderson and Geoff Folsom.

Mr. Beaton recommended award of RFP to CliftonLarsonAllen. There was extensive discussion.

COMMISSIONERS RECORD 52
FRANKLIN COUNTY
Commissioners' Proceedings for September 24, 2014

Motion – Mr. Miller: Mr. Chairman, I move that we approve the services with CliftonLarsonAllen for an internal control evaluation and recommendation services regarding the Trade, Recreation and Agricultural Center in an amount not to exceed \$50,000. Second by Mr. Peck. 3:0 vote in favor. Resolution 2014-403 was approved.

Present in audience: Janet Taylor, Carlee Nave, Jenna Hall and Danette Layne.

Executive Session at 10:52 am pursuant to RCW 42.30.110(1)(c), real estate sale, minimum price, expected to last up to 15 minutes, reserving the right to come out early. Those in the audience left the meeting.

Open Session at 11:04 am.

PROSECUTOR and HUMAN RESOURCES (HR)

Janet Taylor, Senior Deputy Prosecuting Attorney for Labor Relations and Human Resources, and Planning and Building Director Jerrod MacPherson met with the Board.

Executive Session at 11:04 am pursuant to RCW 42.30.110(1)(i), to discuss with legal counsel litigation or potential litigation, and pursuant to RCW 42.30.110(1)(g), to evaluate the performance of a public employee expected to last up to 15 minutes, reserving the right to come out early.

Open Session at 11:13 am.

Adjourned at 11:14 am.

COMMISSIONERS RECORD 52
FRANKLIN COUNTY
Commissioners' Proceedings for September 24, 2014

There being no further business, the Franklin County Board of Commissioners meeting was adjourned until October 1, 2014.


BOARD OF COUNTY COMMISSIONERS
FRANKLIN COUNTY, WASHINGTON



Robert E. Koch, Chairman



Brad Peck, Chairman Pro Tem



Rick Miller, Member

Attest:



Clerk to the Board

Approved and signed October 1, 2014.

Franklin County
Board of Commissioners
Agenda Summary Report

2014-395

DATE: September 15, 2014**PRESENTED BY:** Jerrod MacPherson**ITEM:** (Select One)☐ Consent Agenda.☒ To Be Brought Before the Board. Date: September 24, 2014Time needed: 15 minutes

SUBJECT / ISSUE: CUP 2014-04, a Conditional Use Permit (CUP) application to operate a construction company office and farm office in a new office building. The new structure will be used for the dual operation of a farm office for Detrick Farms, LLC and an office for D9 Contractors, Inc. in the Agricultural Production 20 (AP-20) Zoning District.

ACTION(S) REQUESTED:

Review the Planning Commission Recommendation in a Public Meeting; Pass a motion; and Pass a Resolution.

BACKGROUND: This is a Conditional Use Permit (CUP) application request to operate a construction company office and farm office in a new 48' x 48' office building. The new structure will be used for the dual operation of a farm office for Detrick Farms, LLC and an office for D9 Contractors, Inc. (D9 Contractors, Inc., a metal stud and drywall contractor owned and operated by Mike Detrick).

As proposed, the office(s) will involve a total of 4 full time occupants and have minimal associated traffic and outside storage. The construction contractor's office requires approval of the Conditional Use Permit. The farm office use is a permitted use in the AP-20 Zoning District.

The property is approximately 48 acres in size and is zoned Agricultural Production 20 (AP-20). The farm is located north of the City of Pasco, west of Columbia River Road, at the northeast intersection of Fanning Road and LaPorte Drive near site address 250 LaPorte Drive (Parcel Number 124-300-247).

PLANNING COMMISSION REVIEW: The applicant filed a complete application with the Planning Department in July 2014. The application materials were reviewed by the County Planning Commission in an advertised *open record hearing* Tuesday, September 2, 2014. The Planning Commission reviewed the application packet, received public testimony, and rendered a recommendation (approval, denial, or approval with conditions) based upon the following criteria:

At the completion of the open record hearing, the planning commission is required make and enter findings from the record and conclusions thereof *as to whether or not*:

1. The proposal is in accordance with the goals, policies, objectives, maps and or narrative text of the comprehensive plan;
2. The proposal will adversely affect public infrastructure;
3. The proposal will be constructed, maintained and operated to be in harmony with the existing or intended character of the general vicinity;
4. The location and height of proposed structures and the site design will discourage the development of permitted uses on property in the general vicinity or impair the value thereof;
5. The operation in connection with the proposal will be more objectionable to nearby properties by reason of noise, fumes, vibrations, dust, traffic, or flashing lights than would be the operation of any permitted uses within the district;

6. The proposal will endanger the public health or safety if located and developed where proposed, or in any way will become a nuisance to uses permitted in the district.

APPEALS: An appeal of the Planning Commission recommendation was not filed for this application. The appeal period ended on Friday September 12, 2014 at 5:00 p.m.

BOARD OF COUNTY COMMISSIONER REVIEW: The Planning Commission recommendation has been forwarded to the County Commissioners for proper action based upon the following criteria:

1. The recommendation of the planning commission shall be effected by proper action of the Board of County Commissioners without further review. OR
2. In the event the Board of County Commissioners deem further review is necessary, it shall conduct a closed record appeal, notice of which is given in accordance with amendments and rezones.

TESTIMONY AND RECOMMENDATION:

Phone and/or In-Office Discussions: Planning Staff did not receive any inquiries on this application.

Open Record Hearing Testimony:

- In support of application: One person (applicant) spoke in support of the application.
- Opposed to application: No public spoke against the application.
- Clarification only: None.

Planning Commission Voting/Discussion: Positive recommendation with 4 in favor; 0 against.

Summary: At the regularly scheduled Planning Commission hearing on September 2, 2014 the Franklin County Planning Commission voted to forward a positive recommendation for this application to the Board of County Commissioners subject to the following six (6) findings of fact and nine (9) conditions of approval:

Findings of Fact:

1. **The operation of a farm and construction office in the Agricultural Production 20 (AP-20) Zoning District IS in accordance with goals and policies of the County Development Regulations (Zoning) and the County Comprehensive Plan.**
 - a. This is a Conditional Use Permit (CUP) application request to operate a construction company office and farm office in a new office building.
 - b. The construction contractor's office requires approval of the Conditional Use Permit. The farm office portion is a permitted use in the AP-20 Zoning District.
 - c. The property is approximately 48 acres in size and is zoned Agricultural Production 20 (AP-20).
2. **The proposal WILL NOT adversely affect public infrastructure.**
 - a. The proposed use will not adversely affect public infrastructure. The current county code requires road approach improvements to mitigate adverse impacts to public infrastructure.

3. The proposal **WILL BE** constructed, maintained and operated to be in harmony with the existing or intended character of the general vicinity.
 - a. The existing and intended character of the immediate area is Agricultural.
 - b. As proposed, the farm and construction offices will have minimal associated traffic and outside storage and will be operated in harmony with the uses in the surrounding area and the agricultural zoning district.
4. The location and height of proposed structures and site design **WILL NOT** discourage the development of permitted uses on property in the general vicinity or impair the value thereof.
 - a. The applicant owns the 48 acre farm. An office structure is consistent with the uses on the property. The new office will not discourage the development of agricultural practices or other permitted uses in the area.
5. The operation in connection with the proposal **WILL NOT** be more objectionable to nearby properties by reason of noise, fumes, vibrations, dust, traffic, or flashing lights than would be the operation of any permitted uses within the district.
 - a. The AP-20 Zone allows for a wide range of activities that may produce noise, fumes, vibrations, dust, traffic and flashing lights. The proposed use is consistent with the activities allowed as a permitted use in the AP-20 Zoning District.
6. The proposal **WILL NOT** endanger the public health, safety, or general welfare if located where proposed.
 - a. Access: The facility will not endanger the public health or safety at this location. The County Public Works Department has no objections with the access to the site from Fanning Road.
 - b. Health: The public health will not be negatively impacted by this proposal as current state standards require compliance with septic and drinking water standards.

Conditions of Approval:

1. This is a Conditional Use Permit (CUP) application request to operate a construction company office and farm office in a new office building.
 - a. As proposed, the new structure will be used for the dual operation of a farm office for Detrick Farms, LLC and an office for D9 Contractors, Inc. (D9 Contractors, Inc., a metal stud and drywall contractor owned and operated by Mike Detrick).
 - b. The construction contractor's office requires approval of the Conditional Use Permit. The farm office use is a permitted use in the AP-20 Zoning District.
 - c. The property is approximately 48 acres in size and is zoned Agricultural Production 20 (AP-20). The farm is located north of the City of Pasco, west of Columbia River Road, at the northeast intersection of Fanning Road and LaPorte Drive near site address 250 LaPorte Drive (Parcel Number 124-300-247).
2. **Planning and Building Department:**
 - a. The approved operation shall be in compliance with the application materials, and the submitted site plan.
 - b. The construction business shall obtain a Franklin County Business Registration on an annual basis.
 - c. The applicant shall apply for a building permit for the new office structure.

3. **County Public Works:**

This proposal will require a commercial approach. The applicant must install a new paved approach (Type C) per the County's Approach Policy. As part of the building permit an approach permit will be required. There is no charge for the permit, but as a commercial approach there will be a deposit required for inspection services related to the construction. The deposit amount will be determined at the time of issuance of the approach permit.

4. **Benton Franklin Health Department:**

- a. The office must provide domestic drinking water by a public water supply in accordance with WAC 246-291 and Benton-Franklin District Board of Health Rules and Regulations No. 7.
- b. The office must be served by an on-site sewage system that is permitted, inspected, and approved by this office in accordance with Benton-Franklin District Board of Health Rules and Regulations #2.

5. **United States Bureau of Reclamation:** Applicant shall meet and comply with the USBR standards included in the August 6, 2014 letter from the USBR to the Planning and Building Department (see planning file).

6. The applicant shall commence the special use (apply for a building permit) authorized **within 1 year** after the effective date of the special permit, or the special permit shall expire.

7. Nothing in this CUP approval shall be construed as excusing the applicant from compliance with any federal, state, or local statutes, ordinances, or regulations applicable to this project.

8. In accordance with the County's Zoning Ordinance, any special permit may be revoked by the Board of Commissioners if, after a public hearing, it is found that the conditions upon which the special permit was authorized have not been fulfilled or if the use authorized has changed in size, scope, nature or intensity so as to become a detriment to the surrounding area. The decision of the Board is final.

9. This permit applies to the described lands and shall be for the above named individual and/or his heirs and/or assigns. Any transferring of this permit to any other corporation or entity will require that notice be granted to the Franklin County Planning Department and the Board of County Commissioners, or the permit will be cancelled. All conditions and requirements will continue for the new owner/applicant. It cannot be transferred to another site.

COORDINATION:

Franklin County Planning and Building Department; Franklin County Public Works Department; USBR, and Benton Franklin Health Department.

RECOMMENDATION:

The County Planning Commission recommends the Board of Commissioners approve CUP 2014-04 with the following motion:

Motion:

Grant approval of CUP-2014-04, subject to the six (6) findings of fact and nine (9) conditions of approval.

HANDLING / ROUTING:

N/A

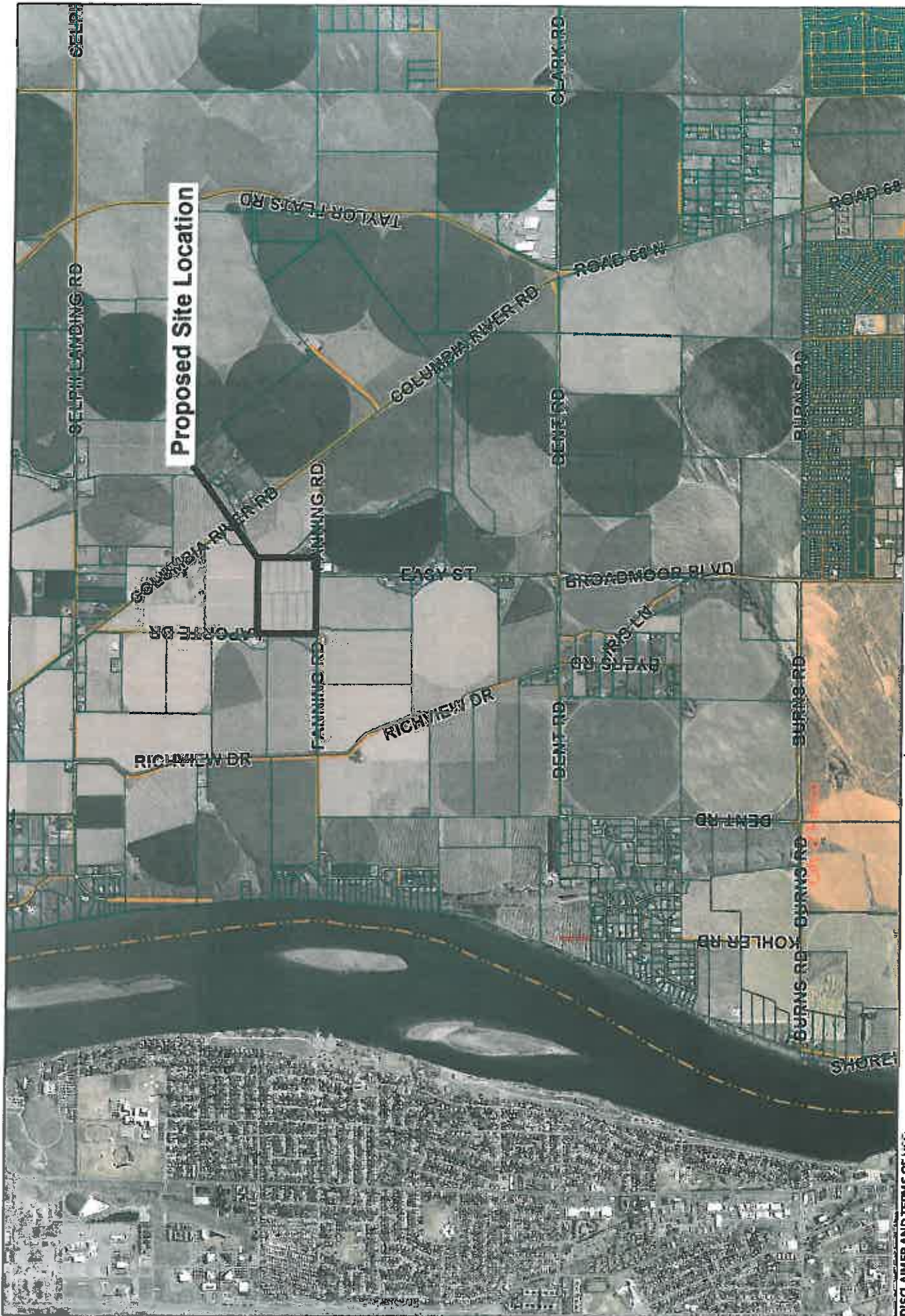
ATTACHMENTS:

Four (4) exhibits are attached for consideration: 1) An aerial overlay map of the general area and of the parcel in question; 2) A detailed aerial overlay map of the parcel in question and the proposed office building location; 3) A detailed aerial overlay map of the proposed office building site improvement location (northeast corner of parcel in question); and 4) A draft of the approving resolution.

I certify the above information is accurate and complete.



Jerrod MacPherson – Director of Planning and Building



Proposed Site Location

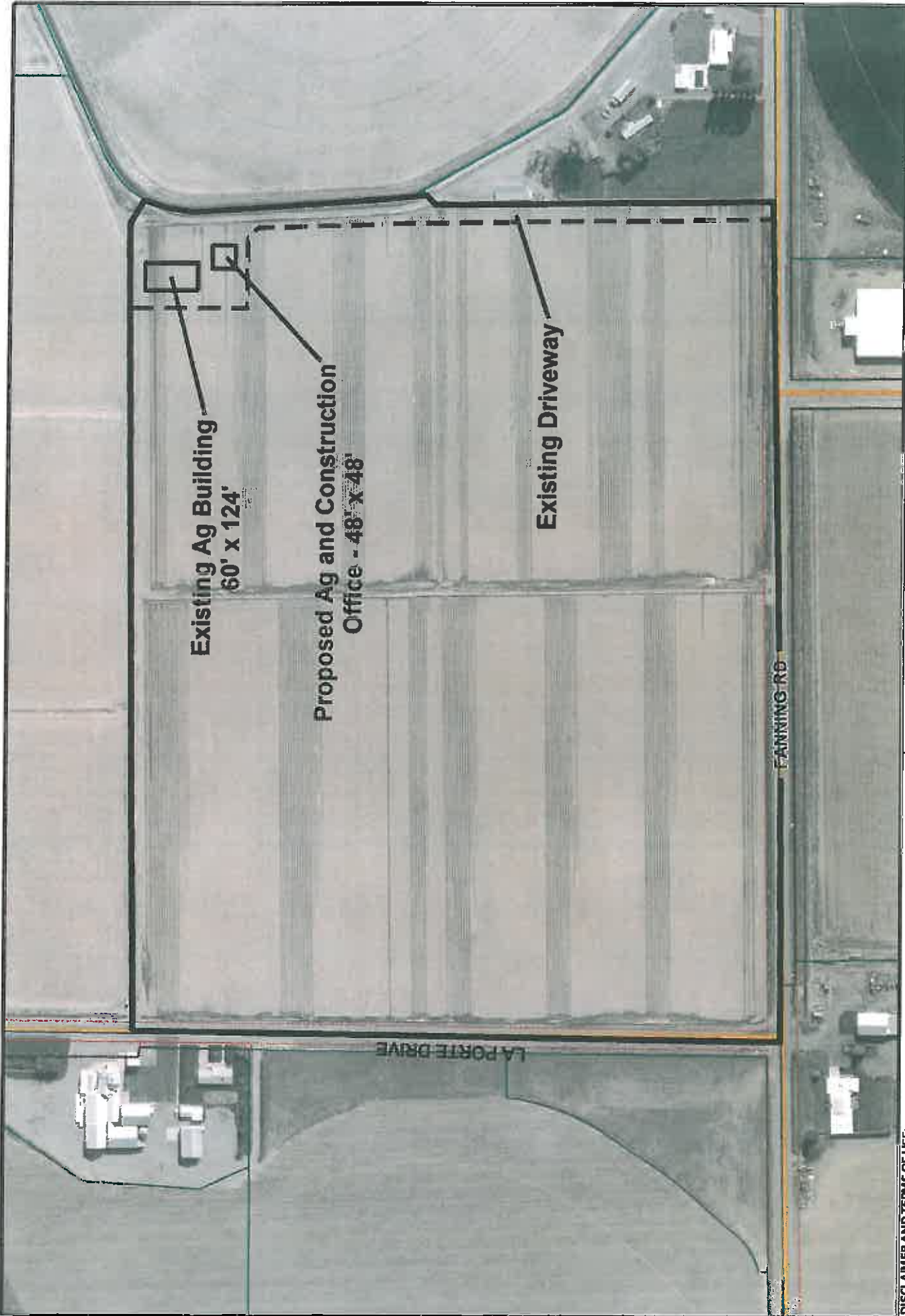
CUP 2014-04 - Mike Detrick

September 2, 2014
<http://gis.co.franklin.wa.us>
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Franklin County Regional Information System
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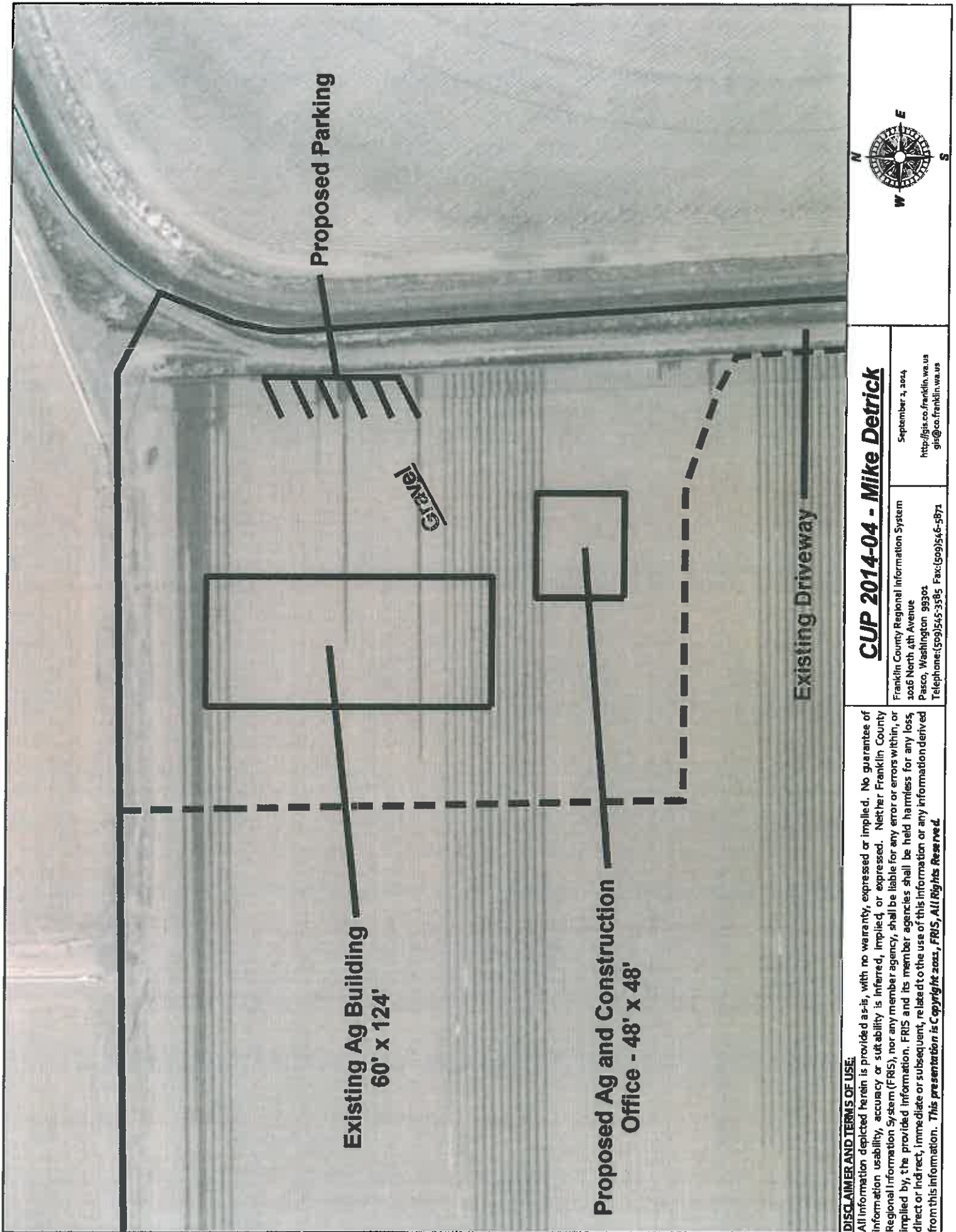


CUP 2014-04 - Mike Detrick

September 2, 2014
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CUP 2014-04 - Mike Detrick

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Franklin County
Board of Commissioners
Agenda Summary Report

DATE: September 15, 2014**PRESENTED BY:** Jerrod MacPherson**ITEM:** (Select One) ☐ Consent Agenda.

☒ To Be Brought Before the Board. Date: September 24, 2014
 Time needed: 30 minutes

SUBJECT / ISSUE: Workshop to discuss the State's Shoreline Management Act (RCW 90.58) required update to the County's Shoreline Master Program, including a discussion relating to the Esquatzel Coulee Shoreline Jurisdiction.

ACTION(S) REQUESTED: None

BACKGROUND: RCW 90.58 is known as the Shoreline Management Act, which every City, Town, and County in the State of Washington is required to comply with, provided their respective jurisdiction contains "shorelines of the state".

The Shoreline Management Act was passed by the Legislature in 1971, with Franklin County adopting its first Shoreline Master Program in 1974 to comply with the newly passed legislation. Franklin County's Shoreline Master Program has been updated and/or amended three times, with the most recent amendment/update having occurred in 1983.

The Legislature in 2002 amended the Shoreline Management Act (RCW 90.58) to require every City, Town, and County to update their respective Shoreline Master Programs within specified timeframes. According to Legislation, Franklin County is required to update its Shoreline Master Program by December of 2015.

An Ecology grant in the amount of \$250,000.00 has been awarded to Franklin County to complete its required Shoreline Master Program Update. Ecology has indicated that the Update could take up to three (3) years to complete, depending on the complexity of the respective jurisdictions shoreline environments.

In late 2013, Franklin County entered into a professional services contract with Anchor QEA (Ben Floyd, Senior Managing Planner), of Kennewick to assist the County with the required Update to the County's Shoreline Master Program.

A few highlights of the work completed to date on the Shoreline Master Program Update include the development of a Public Participation Plan, Visioning Workshops, Preliminary Shoreline Assessment, Shoreline Inventory, Analysis and Characterization, and a draft Shoreline Master Program Outline.

During the Preliminary Shoreline Assessment phase of the Shoreline Master Program Update process, it was determined that further project coordination was required and that a more detailed analysis/evaluation of the Esquatzel Coulee was needed. Anchor QEA conducted and completed a more in-depth evaluation of the Esquatzel Coulee to assist in determining whether the Esquatzel Coulee should remain a state shoreline or be removed, and if it remains, the extent of the stream that would remain in shoreline jurisdiction. Upon conclusion of the analysis, Anchor QEA is recommending that the Esquatzel Coulee remain in shoreline jurisdiction. Ben Floyd, Senior Managing Planner for Anchor QEA will be present on September 24, 2014 to discuss the analysis and the extent of the stream that is being recommended for shoreline jurisdiction.

COORDINATION:

N/A

RECOMMENDATION: None.

HANDLING / ROUTING:

N/A

ATTACHMENTS:

1. August 4, 2014 Memorandum: Esquatzel Coulee Shoreline Designation; and
2. Figures 1-12 Esquatzel Coulee Maps.

I certify the above information is accurate and complete.



Jerrod MacPherson – Director of Planning and Building



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DRAFT MEMORANDUM

To: Jerrod MacPherson and Greg Wendt, Franklin County
Date: August 4, 2014

From: Ben Floyd and Adam Hill, Anchor QEA
Project: 131038-01.01

Cc: Angela San Filippo, WA State Department of Ecology

Re: Esquatzel Coulee – Shoreline Jurisdiction

INTRODUCTION

Esquatzel Coulee in Franklin County is currently considered a shoreline of statewide significance. In an Anchor QEA memorandum, it was preliminarily identified that Esquatzel Coulee may qualify for removal from shoreline jurisdiction due to physical factors in many sections where the water flows through a constructed channel similar to an irrigation canal (Anchor QEA, 2014). Ecological functions are limited in this highly altered condition. It is estimated that 6.6 miles of Esquatzel Coulee within the potential shoreline jurisdiction area (approximately 35 percent) is channelized. Four distinct segments within the potential shoreline jurisdiction area are apparent. These segments are described in Table 1 and depicted in Figures 1 to 6.

Table 1
Esquatzel Coulee Segments

Segment	Length (miles)	Channel Type
1	4.11	Channelized
2	9.64	Topographic Low
3	2.50	Channelized
4	2.59	Topographic Low

In response to the Anchor QEA memorandum, Ecology recommended that additional information be evaluated and summarized to further inform a determination on whether or not Esquatzel Coulee should remain or be removed as a shoreline of the state. Esquatzel

Coulee is currently included as a state shoreline with a Rural environment designation. This memorandum addresses additional information requested to assist with the determination of the status of Esquatzel Coulee in regards to shoreline jurisdiction.

ESQUATZEL COULEE RIGHT-OF-WAY

The Esquatzel Coulee right-of-way for the U.S. Bureau of Reclamation (USBR) is located on the figures provided. USBR right-of-way is maintained throughout most of the length of Esquatzel Coulee shoreline according to WAC 173-18. Right-of-way widths range from approximately 150 feet wide to ½ mile wide or greater. Lengths of Esquatzel Coulee that are not within USBR right-of-way are located within either BNSF right-of-way or WSDOT right-of-way. These right-of-ways have no parcel data attributed to them. No lengths of Esquatzel Coulee listed in WAC 173-18 are located outside of USBR, BNSF, or WSDOT right-of-ways.

Table 2 lists details of Esquatzel Coulee right-of-way by segment for the areas currently within shoreline jurisdiction based on GIS data.

Table 2
Esquatzel Coulee Right-of-Way

Segment	Total Area (acres)	USBR Right-of-Way (acres)	WSDOT or BNSF Right-of-Way (acres)	Private Land not within Right-of-Way (acres)
1	219.5	106.3 (48.4%)	63.4 (28.9%)	26.3 (12.0%)
2	507.9	343.4 (67.6%)	112.4 (22.1%)	35.6 (7.0%)
3	132.0	40.0 (30.3%)	91.0 (68.9%)	0.0 (0.0%)
4	137.5	121.1 (88.1%)	6.3 (4.6%)	10.1 (7.3%)

Small portions of Esquatzel Coulee shorelines are located outside of right-of-ways listed above but within the mapped shoreline jurisdiction boundary. These areas total 113 acres and are mostly privately owned and zoned for agricultural use. Parcels are either irrigated farmland or unimproved land. Additional details on private ownership and land use are described below.

Esquatzel Coulee Land Ownership

Land ownership within Esquatzel Coulee shorelines were obtained from Franklin County. Ownership is mostly federally owned, although several parcels within Esquatzel Coulee shorelines are privately owned. Some areas within Esquatzel Coulee shorelines are not listed in Franklin County parcel data. These areas are along BNSF railways and WSDOT highways. At the south end of Esquatzel Coulee, land ownership includes Washington State and the City/Port of Pasco.

Land Use

Lands within Esquatzel Coulee shorelines are mostly zoned for agricultural use (Zone AP-20). A small portion near Eltopia is zoned for rural residential (RC-1; RC-5), rural commercial (C-2), and industrial (I-2) use. Along Glade North Rd there is also land zoned for industrial use (I-2). Current land use includes irrigated agriculture and undeveloped land. In areas zoned for industrial use, some industrial buildings are located in the shoreline area. Zoning is depicted in Figures 7 to 12.

Table 3 describes in further detail land ownership and private land use for areas within the Esquatzel Coulee potential shoreline jurisdiction that are outside of Bureau of Reclamation, WSDOT, and BNSF right-of-ways, from upstream to downstream.

Table 3
Esquatzel Coulee Private Land Ownership Outside of Right-of-Ways

Parcel	Segment	Area within Shoreline Jurisdiction (acres)	Land Use	Zone
121610033	1	1.3	Irrigated Crops	Agricultural Production 20
121660015	1	2.0	Irrigated Crops	Agricultural Production 20
121660060	1	1.8	Irrigated Crops	None
121650017	1	0.2	Irrigated Crops	None
121660104	1	1.0	Undeveloped	None
121660097	1	1.3	Irrigated Crops	None

121750034	1	2.9	Crops; Road	None
121760149	1	1.0	Undeveloped	None
121760103	1	6.2	Road; Undeveloped	None
121760069	1	1.1	Irrigated Crops	Agricultural Production 20
122370023	1	6.4	Irrigated Crops	Agricultural Production 20
122370014	1	1.1	Undeveloped	Agricultural Production 20
122500034	2	7.9	Undeveloped	Agricultural Production 20
122500025	2	1.6	Irrigated Crops	Agricultural Production 20
122590045	2	4.9	Undeveloped	Agricultural Production 20
122590036	2	0.8	Undeveloped	Agricultural Production 20
122620020	2	8.7	Undeveloped	Agricultural Production 20
122630019	2	1.2	Irrigated Crops	Agricultural Production 20
122700015	2	0.5	Open Land	Agricultural Production 20
122710032	2	0.4	Grass/Crops	Agricultural Production 20
122710029	2	0.3	Irrigated Crops	Agricultural Production 20
123380038	2	2.5	Undeveloped	Agricultural Production 20
123532061	2	0.4	Open Land	Rural Community 1
123531062	2	1.9	Grass/Crops	Rural Community 1
123531071	2	0.3	Grass	Rural Community 5
123531026	2	1.2	Undeveloped	Agricultural Production 20
123563215	2	2.0	Open Land; Commercial Buildings	Rural Service District
123460077	2	1.0	Irrigated Crops	Agricultural Production 20
123750076	4	1.0	Irrigated Crops	Agricultural Production 20

123750101	4	0.2	Irrigated Crops	Agricultural Production 20
124410119	4	0.8	Open Land; Rural Buildings	Agricultural Production 20
124410128	4	5.2	Irrigated Crops	Agricultural Production 20
124410066	4	2.7	Irrigated Crops	Agricultural Production 20
124430053	4	0.1	Irrigated Crops	Agricultural Production 20

There have been no shoreline permit activities on Esquatzel Coulee over the past 10 years.

Public Access Points

Public access to Esquatzel Coulee is relatively limited due to private land ownership and established right-of-ways for USBR, BNSF, and WSDOT. There are 4 road and 6 railroad crossings over Esquatzel Coulee providing public view access.

ESQUATZEL COULEE DRAINAGE AND FLOW

Esquatzel Coulee is the main drainage water body of WRIA 36. Esquatzel Coulee drains much of the southeastern portion of Adams County and northeastern portion of Franklin County. Most of the drainage area upstream of Connell is dryland agriculture with some areas of irrigated agricultural land. Most irrigated land upstream of Connell is fed by groundwater; some land is located within the Columbia Basin Project (CBP) that currently receives project surface water. The natural drainage of Esquatzel Coulee near Connell and downstream has been altered by irrigation canals, wasteways, and drains. These irrigation works feed Esquatzel Coulee runoff flow. Esquatzel Coulee has historically been a dry stream channel most of the time except during flood events. 1956 is the peak flood event of record, where 5,560 cfs was measured in Esquatzel Coulee at Connell and 3,740 cfs was measured in Esquatzel Coulee at Eltopia.

Two gages are available that generally give an idea of natural drainage into Esquatzel Coulee. USGS Gage #12513000 (Esquatzel Coulee at Connell, Washington) is located upstream of the upstream extent of Esquatzel Coulee. Monthly means for Esquatzel Coulee from 1953 to 1985 are presented in Table 4.

Table 4
Esquatzel Coulee at Connell Mean Monthly Flow – 1953-1985

Month	Mean Flow (cfs)
January	4.7
February	15
March	0.49
April	0.04
May	0.44
June	0.30
July	0.34
August	0.39
September	0.41
October	0.12
November	0.02
December	0.15

An inactive gage, USGS Gage #12513500 (Esquatzel Coulee at Eltopia, Washington), was located near Eloptia in the downstream portion of Segment 2. Data from this gage show that irrigation impacts begin to have an effect in August 1971. Table 5 shows the mean monthly flows for Esquatzel Coulee at Eltopia for January 1953 to July 1971 and from August 1971 to September 1979.

Table 5
Esquatzel Coulee at Eltopia Mean Monthly Flow

Month	Jan 1953-Jul 1971 Mean Flow (cfs)	Aug 1971-Sep 1979 Mean Flow (cfs)
January	2.0	14
February	7.3	19
March	0.97	9.3
April	0	22
May	0	12
June	0	14
July	0.03	25

August	0	28
September	0	31
October	0	33
November	0	20
December	0	17

From this information, it is apparent that there is little to no natural flow in Esquatzel Coulee and that flows are based on irrigation returns.

Multiple irrigation wasteways drain into Esquatzel Coulee. Data for several wasteway flows have been obtained for the 2000 to 2008 irrigation season (March to October). Data review results indicate wasteways flows are similar from year to year so only the 2008 irrigation season is characterized. Table 6 lists the wasteways and estimated average flow from March to October in 2008.

Table 6
Wasteway Average Flow – March to October 2008

Wasteway	Average Flow (cfs)
PE38WW	3.01
PE38.9EWW	1.05
PE38.9P2WW	1.28
EB8WW	1.59
PE55DWW	0.53
PE47Q2WW	0.82
PE59WW	0.82
PE59.4AWW	1.47
EB15WW	1.50
EB22WW	0.91
Total	12.98

Esquatzel Coulee is completely diverted at the Esquatzel Diversion Channel headworks.

Table 7 lists the monthly mean flows at the Esquatzel Diversion Channel headworks from 1991-2001.

Table 7
Esquatzel Diversion Channel at Headworks Mean Monthly Flow – 1991-2001

Month	Mean Flow (cfs)
January	55.1
February	58.5
March	57.3
April	79.6
May	88.4
June	88.0
July	88.0
August	94.0
September	102.7
October	113.4
November	75.8
December	61.5

From the results in Tables 6 and 7, the available wasteway information that is known to drain to Esquatzel Coulee is around 15 percent of the total flow at the headworks. However other flows from irrigation runoff in addition to those in Table 6 likely contribute to Esquatzel Coulee flows that make up the difference in the flows. These flows could come from irrigation seepage, groundwater input, or irrigation surface runoff. As Table 5 depicts, minimal flows occurred until 1971 and then greatly increased beginning August 1971.

CONCLUSIONS

Esquatzel Coulee in Franklin County is currently a shoreline of statewide significance due to the size of the contributing drainage area and more than 20 cfs MAF. Information evaluated in this memorandum includes additional detail on channel conditions, flow (both natural and supplemented by the CBP), land use and other data to help in determining whether Esquatzel Coulee should remain a state shoreline or be removed, and if it remains, the extent of the stream that would remain in shoreline jurisdiction.

Esquatzel Coulee is utilized as conveyance of CBP irrigation return water. Of the 18.8 miles from Mesa Lakes input to the Esquatzel Diversion Channel headworks, about 35 percent is

channelized, with limited ecological function in these areas. Approximately 997 acres are potentially within shoreline jurisdiction; USBR has right-of-way on 61 percent of the area and WSDOT and BNSF have right-of-way on 27 percent of the area. Of the 113 acres not in USBR, WSDOT, or BNSF right-of-way, 72 acres are privately owned. Most of the privately owned land within the potential shoreline jurisdiction area is used as irrigated cropland. About 25 acres of private land are undeveloped; these lands are zoned as Agricultural Production 20. The County has not received any shoreline substantial development permits within at least the last ten years. There is limited public access to Esquatzel Coulee.

Natural drainage is minimal; most or all of Esquatzel Coulee flow stems from irrigation return flows, seepage, or surface runoff from irrigation. However, it is a natural stream channel and currently exceeds the 20 cfs mean annual flow (MAF) criteria, acknowledging flow is significantly enhanced by the CBP. It also has a contributing drainage area of over 300 square miles downstream of its confluence with Old Maid Coulee near the downstream end of Segment 1 (see Figure 2). Based on these criteria, Anchor QEA concludes that Esquatzel Coulee should remain a shoreline water body and a shoreline of statewide significance at the point where the channel becomes a topographic low approximately 1 mile downstream of its confluence with Old Maid Coulee (see Figure 2). The 20 cfs MAF threshold is exceeded starting at its confluence with the unnamed lake outlet shown in Figure 1; hence shoreline jurisdiction should begin when the channel becomes a topographic low at the location mentioned previously.

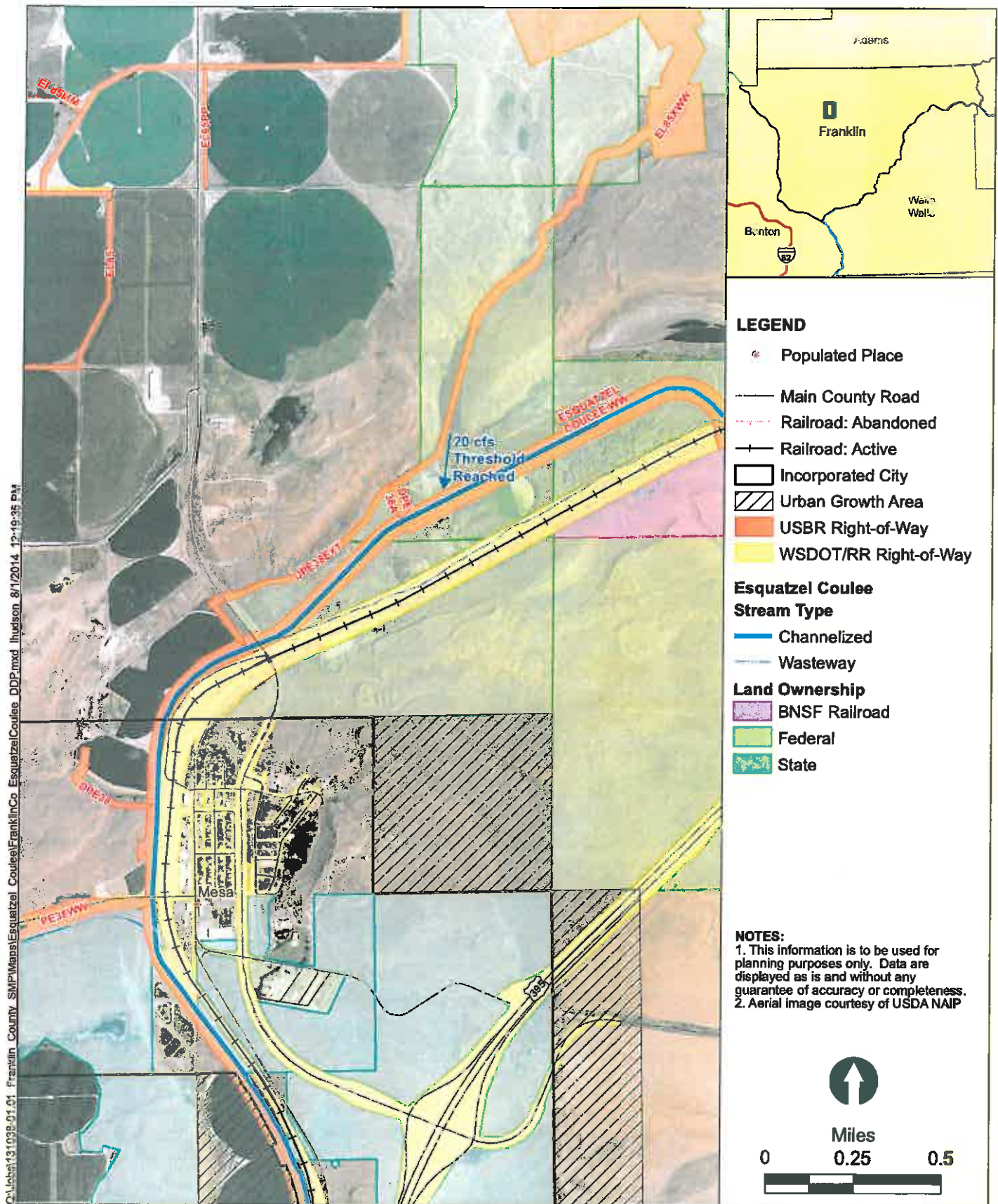
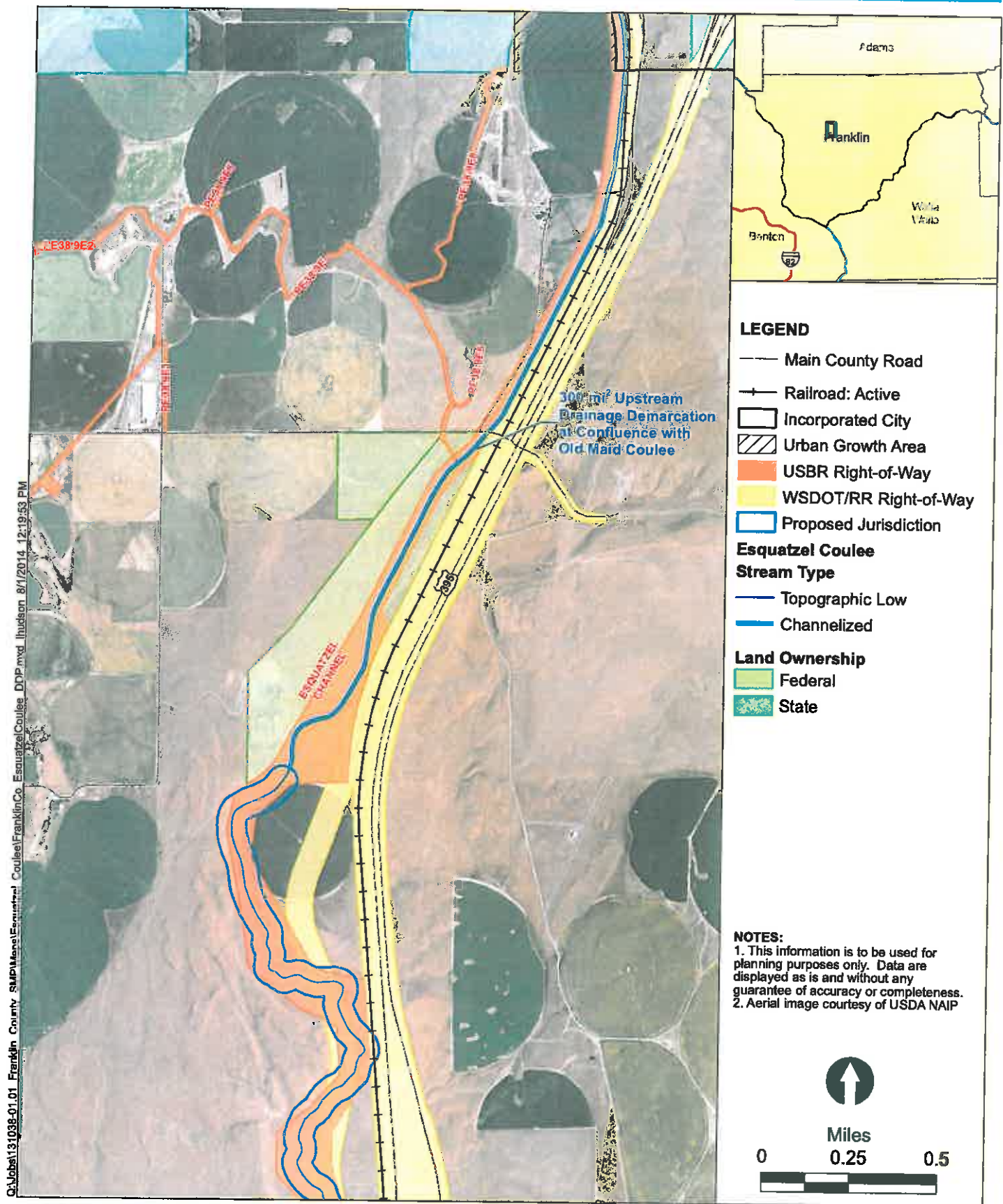
**DRAFT**

Figure 1
Esquatzel Coulee
 Franklin County Shoreline Master Program
 Franklin County, WA



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Figure 2
Esquatzel Coulee
Franklin County Shoreline Master Program
Franklin County, WA

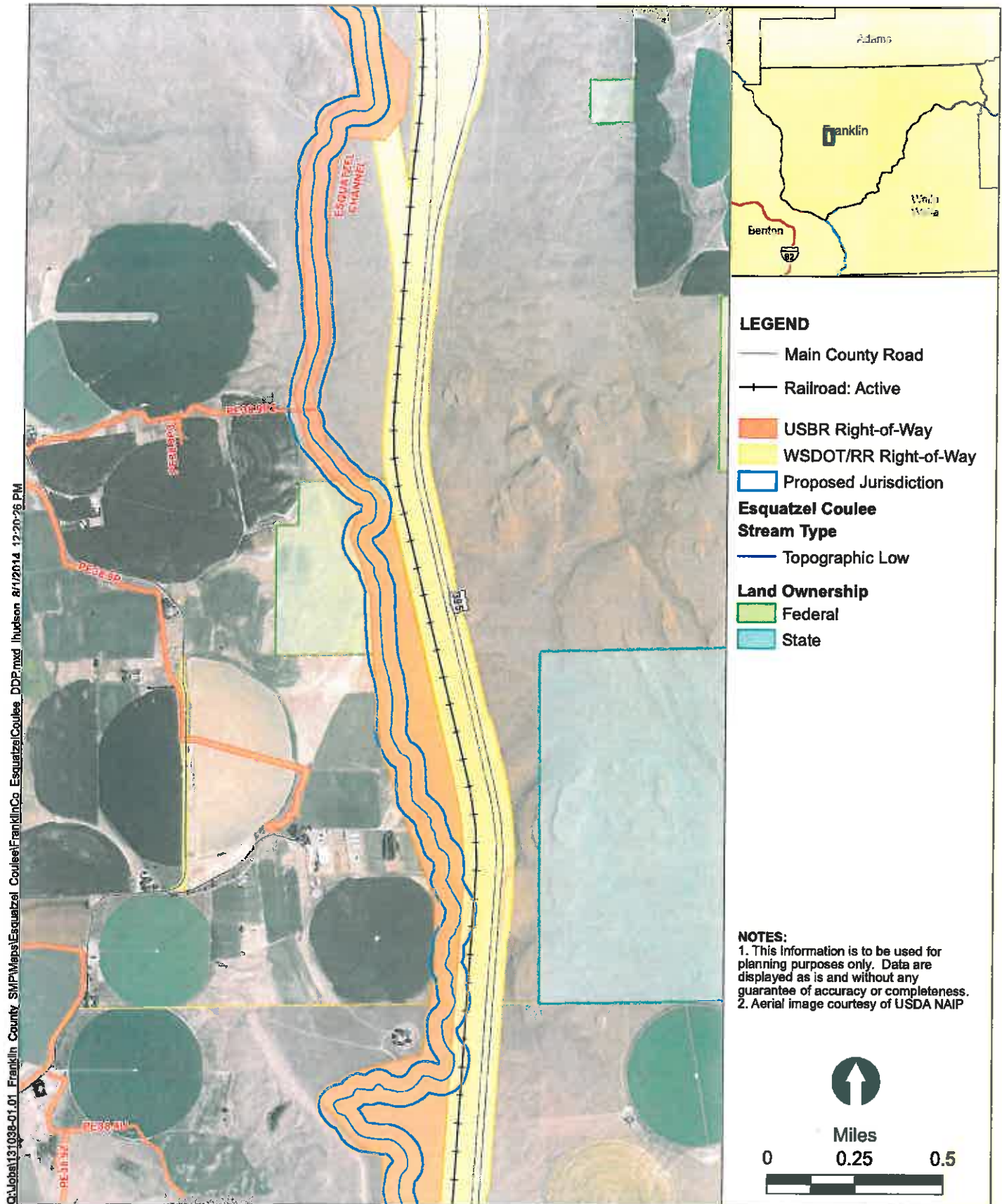
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Figure 3
 Esqatzel Coulee
 Franklin County Shoreline Master Program
 Franklin County, WA

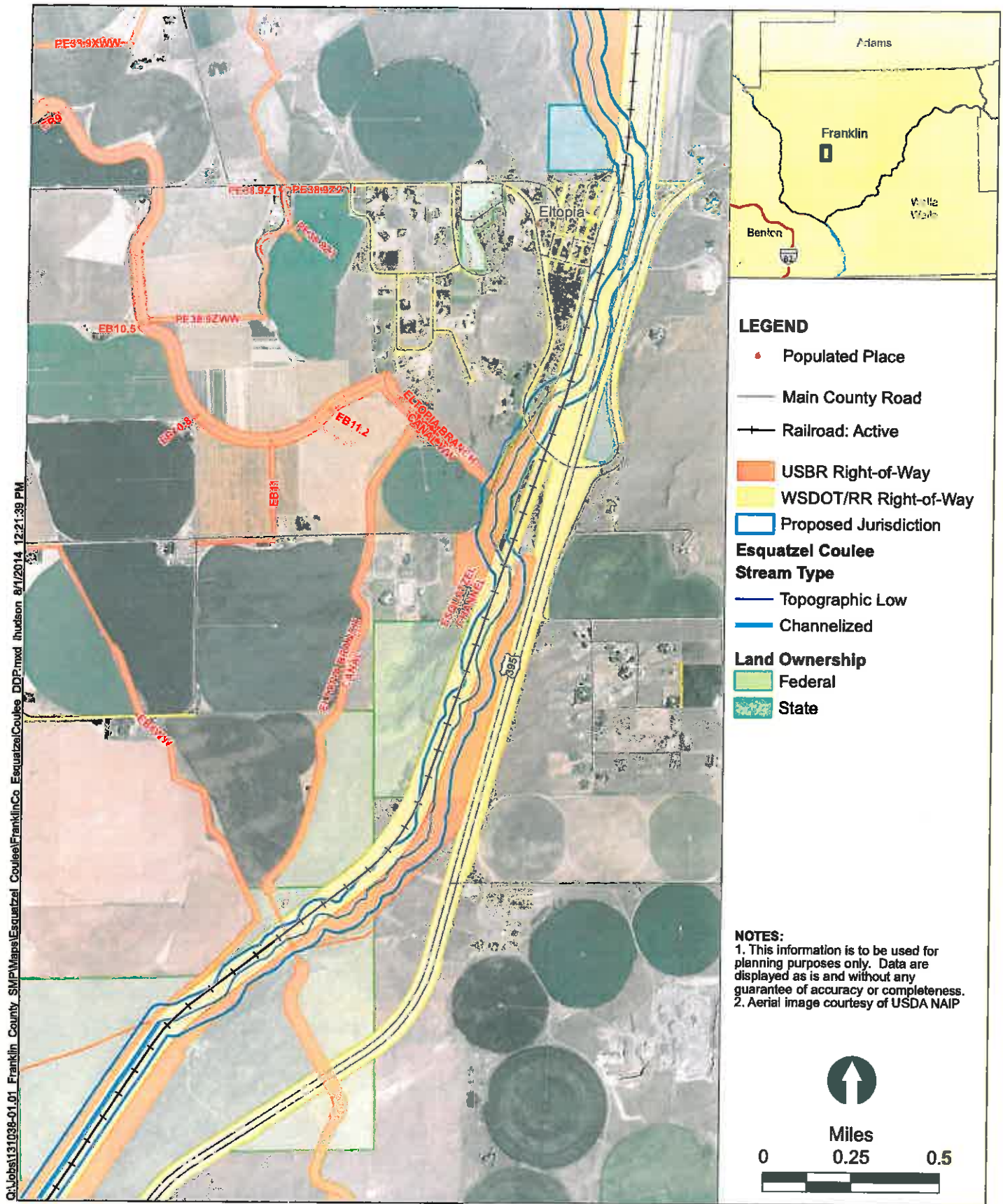
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Figure 4
Esquatze Coulee
Franklin County Shoreline Master Program
Franklin County, WA

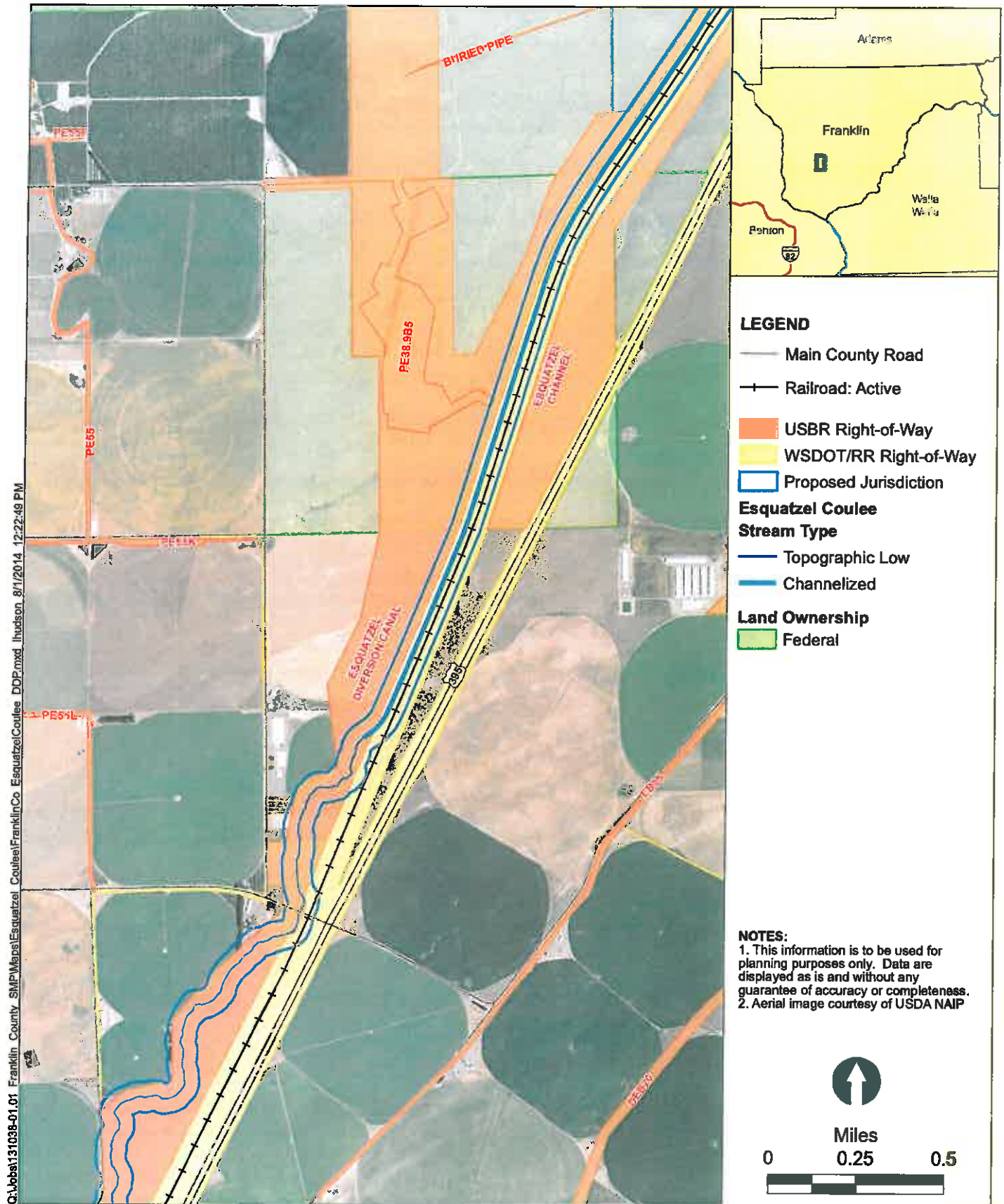
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Figure 5
Esqatzel Coulee
 Franklin County Shoreline Master Program
 Franklin County, WA

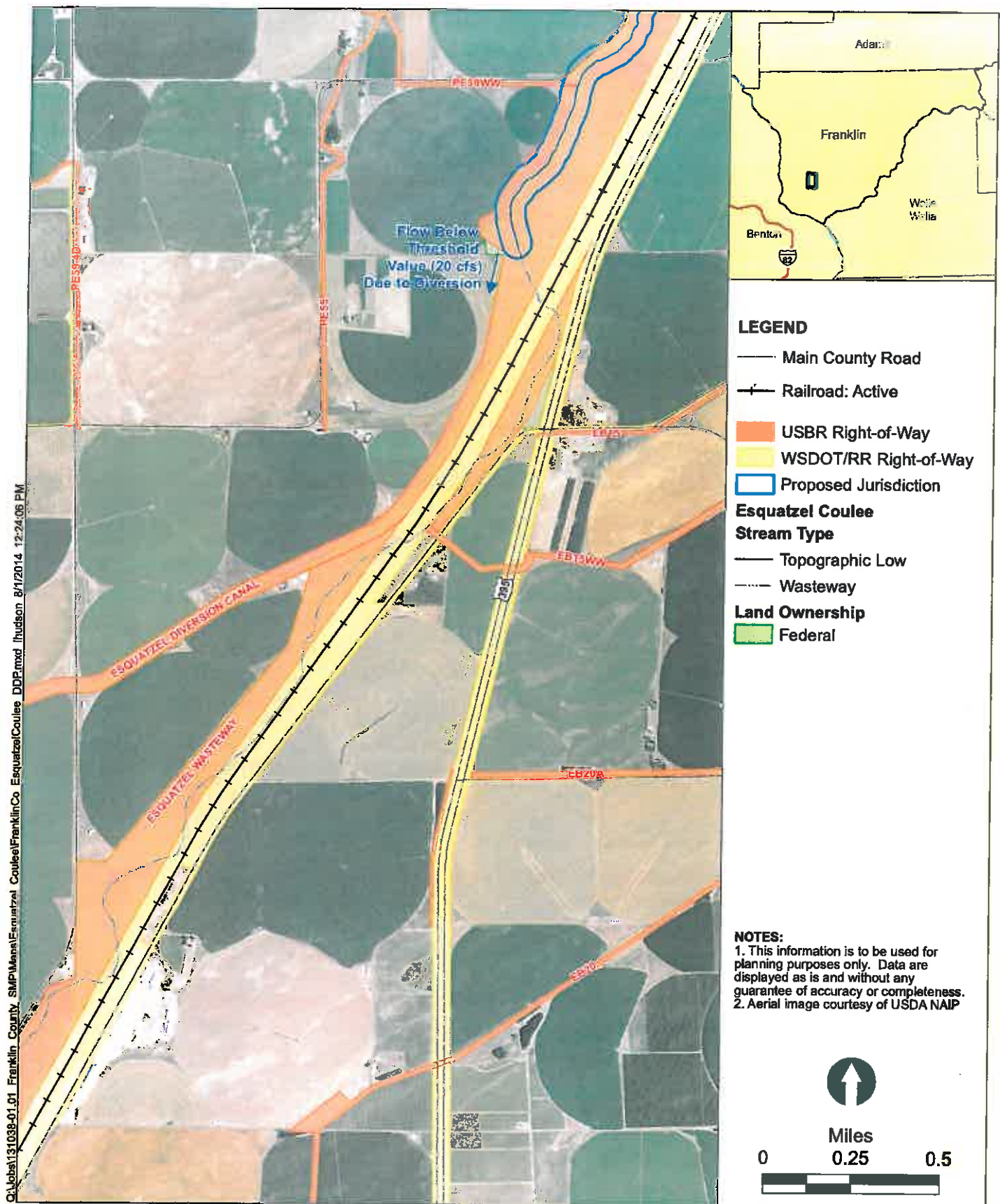
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Figure 6
Esqatzel Coulee
 Franklin County Shoreline Master Program
 Franklin County, WA

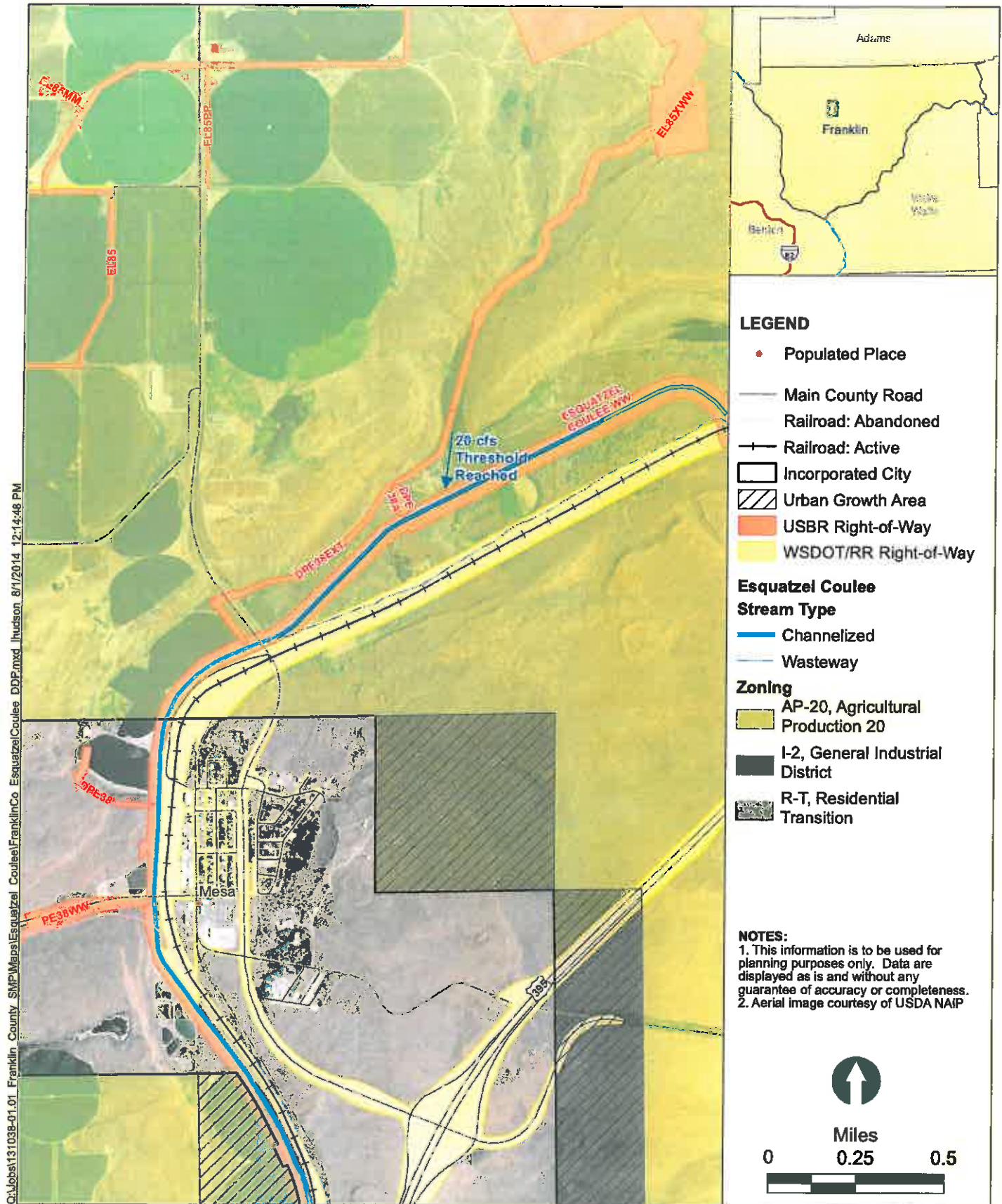
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Figure 7
Esquatzel Coulee
 Franklin County Shoreline Master Program
 Franklin County, WA

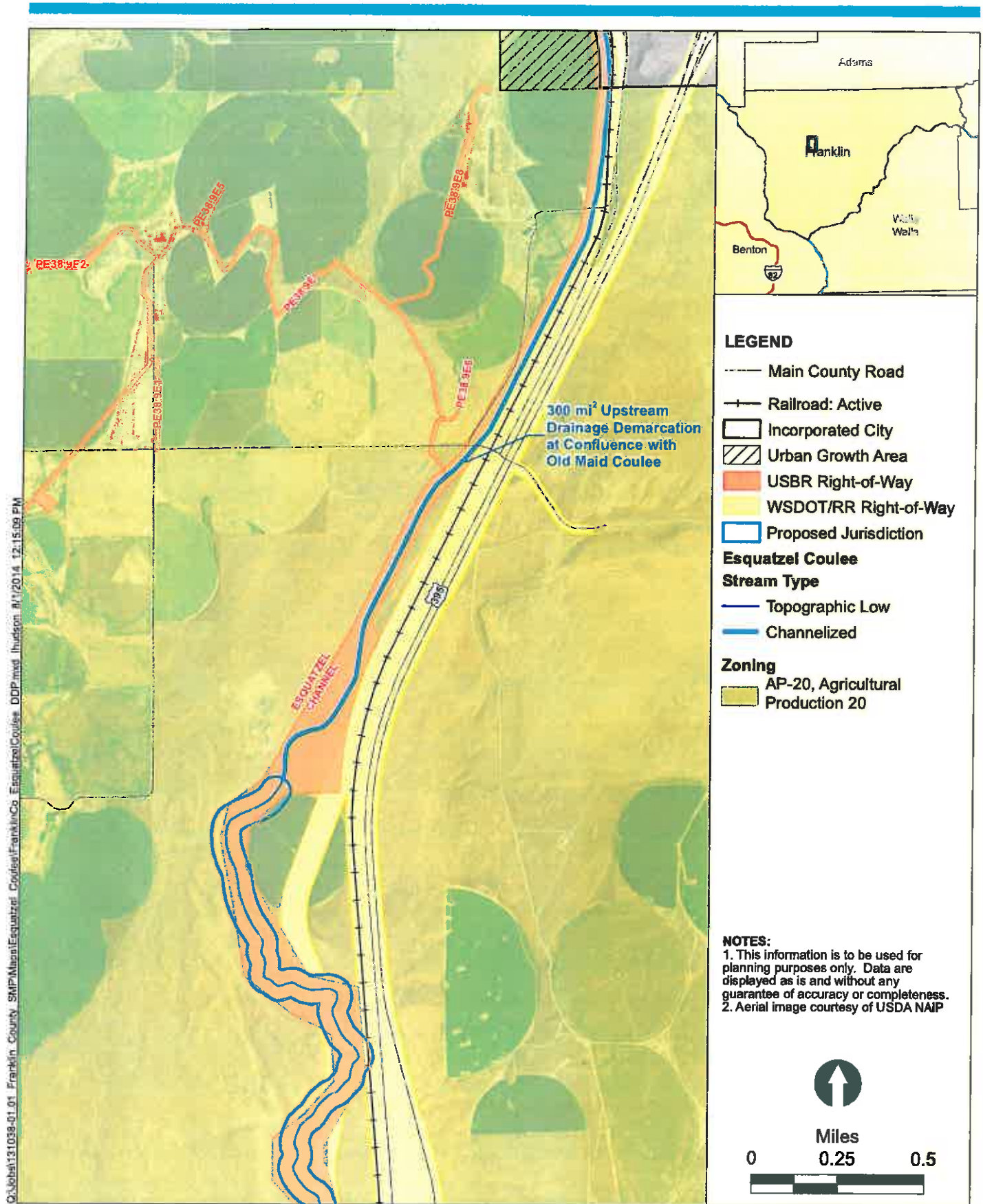
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Figure 8
Esquatzel Coulee
 Franklin County Shoreline Master Program
 Franklin County, WA



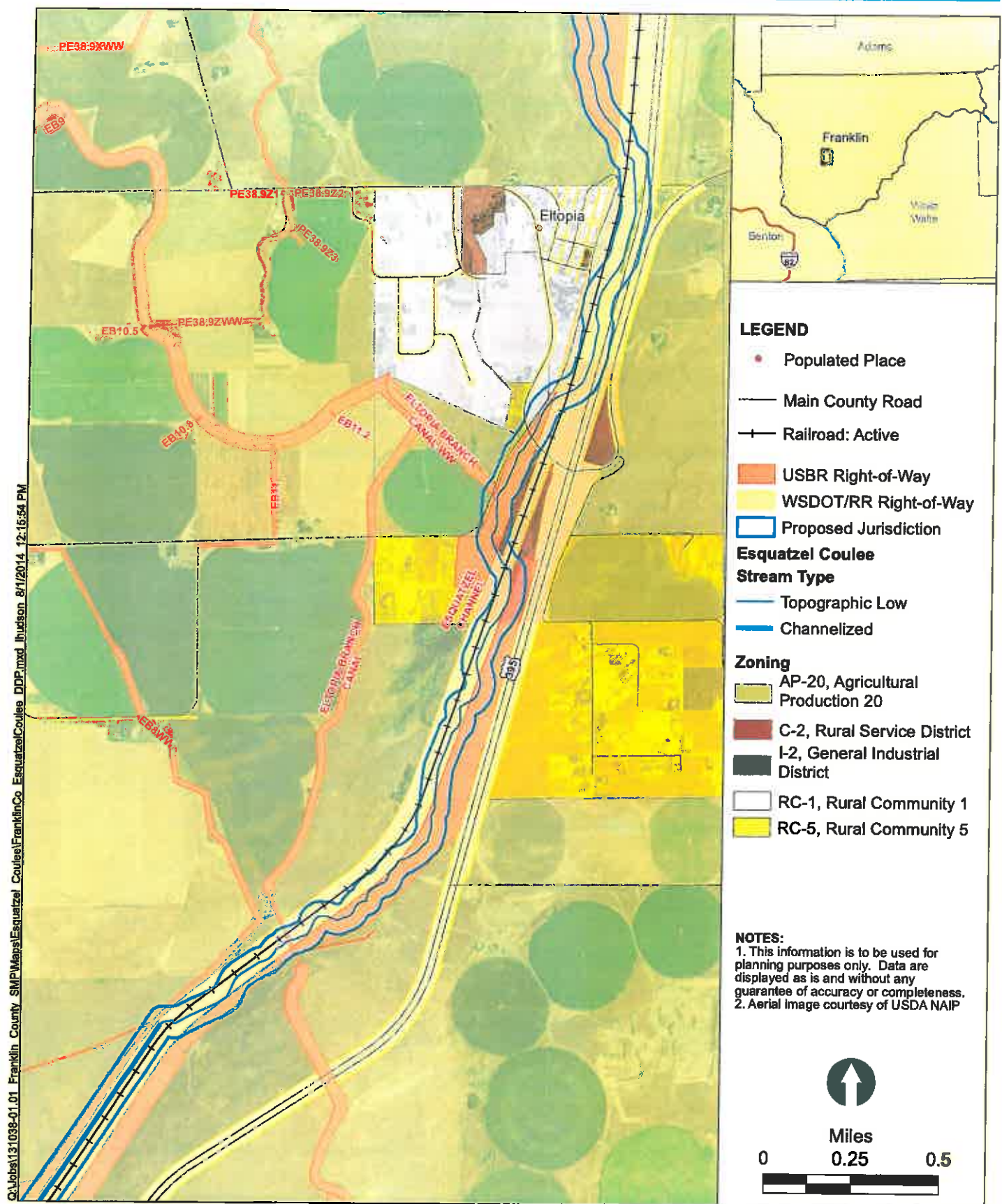
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Figure 10
Esqatzel Coulee
 Franklin County Shoreline Master Program
 Franklin County, WA

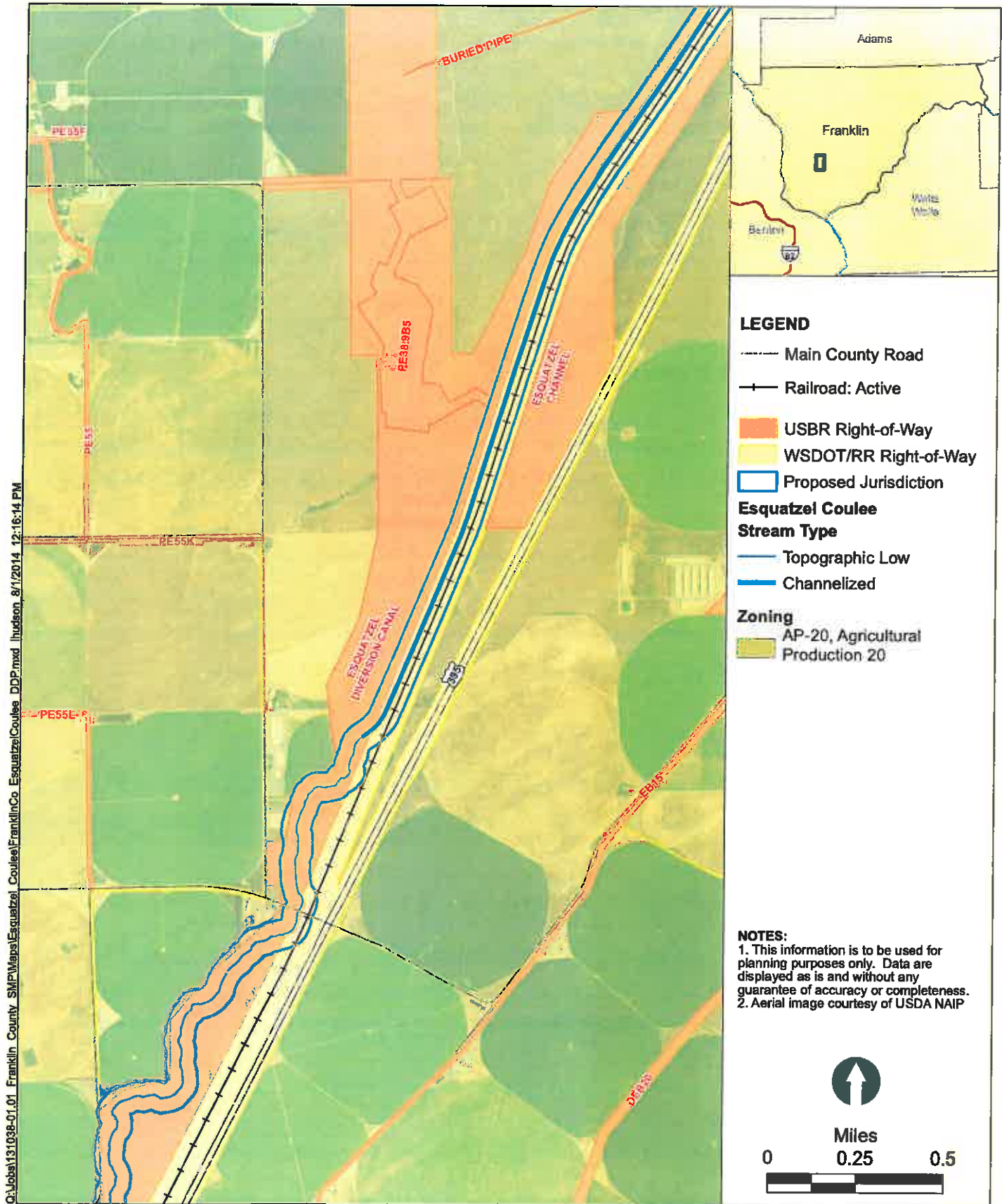
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Figure 11
 Esqatzel Coulee
 Franklin County Shoreline Master Program
 Franklin County, WA

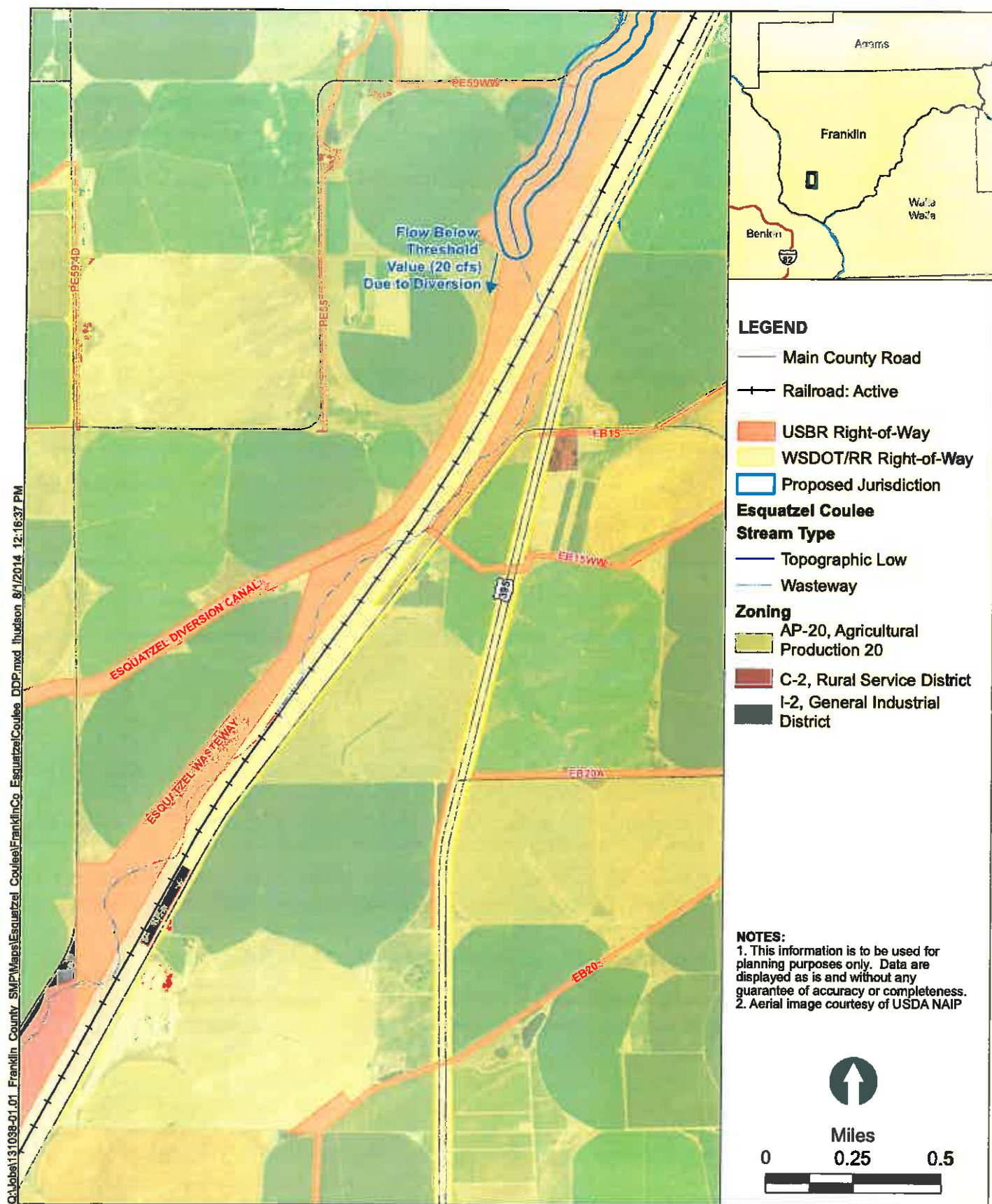
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Figure 12
Esquatzel Coulee
 Franklin County Shoreline Master Program
 Franklin County, WA

**FRANKLIN COUNTY AUDITOR**

Matt Beaton, Auditor

9/24/2014

Franklin County Commissioners:

Vouchers audited and certified by the auditing officer by RCW 42.24.080, expense reimbursement claims.

Action: As of this date, 9/24/2014

Move that the following warrants be approved for payment:

certified by RCW 42.24.090, have been recorded on a listing, which has been sent to the board members.

<u>FUND Expenditures</u>	<u>WARRANTS</u>	<u>AMOUNT ISSUED</u>
Excise Tax:		
Current Expense		550.25
Treasurer O & M		1.98
Trial Court Improvement Fund		30.10
E911/State Contract/Capital		22.83
County Roads		5,590.00
.3% Criminal Justice Const Fnd		150.89
TRAC Operations Fund	July reversal; received reseller permit	(259.38)
FC RV Facility		4.82
		6,091.49
TRAC Operations	103515 103548	47,960.66
RC RV Facility	103549 103553	4,485.92
Landfill Closure Trust	103554 -	5,241.47
Current Expense	103555 103568	357,902.02
Treasurers O & M	103569 -	1,785.00
Trial Court Improvement	103570 -	350.00
Jail Commissary	103571 103572	1,049.62
.3% Criminal Justice Construction	103573 103574	107.68
Current Expense	103642 103679	39,786.19
.3% Criminal Justice Construction	103680 -	58.49
Current Expense	103681 103710	119,587.21
Current Expense	103731 103738	1,685.51
County Roads	103739 103757	156,715.73
Solid Waste	103758 103759	519.30
Motor Vehicles	103760 103767	2,632.36
Current Expense	103768 103789	38,553.46
Election Equip Revolving	103790 103792	123.95
Veteran's Assistance	103793 103795	1,938.68
Ending Homelessness	103796 103802	5,433.00

In the amount of

792,007.74

The motion was seconded by

And passed by a vote of 3 to 0

Reviewed by County Administrator

The attached vouchers have been approved by Auditor or Deputy

Vouchers Audited By : Margaret Mathia

September 24, 2014

**Date of Award:****September 17, 2014**

TO: Great Floors LLC
1800 E 7th Ave.
Kennewick, WA 99336

FROM: Board of County Commissioners
Franklin County, Washington

SUBJECT: Carpet & Adhesive

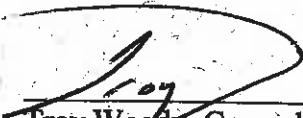
On September 2, 2014 the TRAC Center received bids for carpet and adhesive.

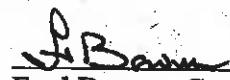
After careful review of the submitted bids in accordance with the specifications, we have determined that Great Floors LLC was a successful bidder.

This letter is to advise you that the materials bid for carpet and adhesive is hereby awarded to Great Floors LLC of Kennewick, WA for a total price of \$38,869.03.

This letter will serve as the official agreement for Great Floors LLC to supply the above mentioned materials at the specified amount in accordance with the information provided to you in the Request for Material Bid. A representative from TRAC Center will contact you to arrange for delivery of the specified products.

Recommended:


Troy Woody, General Manager
TRAC Center


Fred Bowen, County Administrator

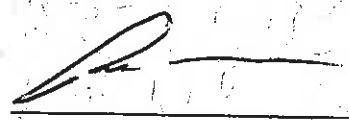
Attest:


Clerk of the Board

Approved:


Chairman


Chairman Pro Tem


Member



FRANKLIN COUNTY

BOARD OF COMMISSIONERS

BRAD PECK
DISTRICT 1

ROBERT E. KOCH
DISTRICT 2

RICK MILLER
DISTRICT 3

Fred H. Bowen
County Administrator

September 24, 2014

Guy Insprucker, Owner
SAGE ARCHITECTURAL LLC
2709 S. Garfield St.
Kennewick, WA 99337

RE: AWARD OF FRANKLIN COUNTY 2014 EXTERIOR WINDOWS RESTORATION

Dear Mr. Insprucker:

After careful review of the submitted bids we have determined that the bid submitted by Sage Architectural, LLC is fair and reasonable and in the best interest of Franklin County.

Therefore, the 2014 Window Restoration of the Franklin County Courthouse is hereby awarded to Sage Architectural, LLC of Kennewick, Washington for a total price of eighty two thousand eight hundred and forty seven dollars and zero cents (\$82,847.00) including sales tax.

This letter will serve as the official agreement for Sage Architectural, LLC to supply the above mentioned work at the specified amount in accordance with the Information for Bidders, Specifications and Bid Proposal.

RECOMMENDED:

Handwritten signature of Gordon Hanscom in black ink.

Gordon Hanscom, Facilities Director

Handwritten signature of Fred Bowen in black ink.

Fred Bowen, County Administrator

Attest:

Handwritten signature of Mary Withers in black ink.

Clerk of the Board

APPROVED:

Handwritten signature of the Chairman in black ink.

Chairman, Franklin County Board of Directors

Handwritten signature of the Chairman Pro Tem in black ink.

Chairman Pro Tem

Handwritten signature of a Board Member in black ink.

Member